January 11, 1994

Mr. William F. Canton Acting Secretary Federal Communications Commission 1919 M Street NW Washington, DC 20554

Re: CC Docket no. 93-292

Dear Mr. Canton:

I am a telecommunications professional who is responsible for my company's telecommunication systems and I am painfully aware that although I may reduce the risk, no matter how many steps I take to secure my systems, I am still vulnerable to toll fraud. That is why I am so encouraged by the proposed rule making.

PBX owners should not be responsible for 100% of toll fraud if we are not controlling 100% of our destiny. This destiny is ultimately controlled by not only our implementation and proper use of PBX security features but by the information, equipment and services provided by IXCs, LECs and CPE vendors. The legal obligations of the IXCs, LECs and CPE vendors should provide the proper incentive to reduce and eliminate all toll fraud.

Current programs offered by some IXCs (Sprint Guard™, MCI Detect™, and AT&T Netprotect™) and insurance companies are too expensive. Monitoring and proper notification by the IXCs must be a part of the basic interexchange service offerings. This should eliminate cases of toll fraud greater then 24 hours.

LECs must also provide monitoring and proper notification as a part of their basic service offerings. Local lines are as vulnerable to toll fraud. As the line between IXC and LEC becomes fuzzier, monitoring and proper notification by all carriers will be even more applicable.

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CPE vendors need to provide telecommunications security as a cost of doing business instead of an opportunity to sell additional products and services. CPE vendors should be required to provide warnings about the risks of toll fraud, as it specifically relates to their equipment and provide solutions to reduce the risk of toll fraud. All CPE should be delivered without standard default passwords, which are well known to the criminal community. All login IDs, including those used by the vendor, should be disclosed at the time of purchase and at installation. All customer passwords should changed or created at installation and the customer should receive written assurance that all vendor passwords will meet minimum requirements regarding length, change schedule, and alpha numeric format. CPE vendors should be encouraged to offer security related hardware and software in the price of their systems.

The provisions outlined in the NPRM are fair and equitable. Shared liability will require clearly defining the responsibilities of the;

- CPE owner to secure their equipment
- CPE vendors to warn customers of the specific toll fraud risks associated with their equipment
- IXCs and LECs to offer detection, notification, prevention, and education offerings and services

If toll fraud occurs due to the negligence of one or more parties then the financial loss should be equitably distributed among those negligent parties. If their is no proven negligence the financial loss should be equitably distributed among CPE owner, and all CPE vendor(s), LEC(s) and IXC(s) involved.

Toll Fraud is a financially devastating problem that effects the entire telecommunications industry including users, vendors and carriers. I am sure, that if we all work together we can and will make a positive impact on this problem.

Sincerely,
Brender Roll dies

## Davis County Information Systems

DAVIS COUNTY COURTHOUSE • P.O. BOX 618 • FARMINGTON, UTAH 84025 • PHONE (801) 451-3347 • TDD (801) 451-3228



Mark E. Langston Director

January 11, 1994

Mr. William F. Canton Acting Secretary Federal Communications Commission 1919 M Street NW Washington, D.C. 20554

Dear Mr. Canton:

Re: <u>CC Docket 93-292</u>

It was with great interest I read the recent FCC Notice of Proposed Rulemaking concerning toll fraud. As a telecommunications professional who is responsible for my company's communications systems, I am encouraged by the proposed rulemaking because even though I have taken each and every protective step recommended by the IXC and CPE vendors to secure my systems, I can still experience toll fraud. It is <a href="mailto:impossible">impossible</a> to secure my system 100% from fraud.

PBX owners should not be 100% responsible for toll fraud if we don't control 100% of our destiny. Since our destiny is not only controlled by our PBX security precautions, but also by the information, services and equipment provided IXCs, LECs and CPEs, the law should reflect that. It is preposterous to think that the IXCs, LECs and CPEs who all have a very important part of this issue, have absolutely no legal obligations to warn customers and, therefore, no real incentive to stop fraud.

CPEs should be required to provide warnings about the risks of toll fraud with their equipment and provide recommended counter-methods. It is critical that CPEs ship equipment without default passwords which are well known within the hacker community. Passwords should be created during the installation of the equipment with the customer's full knowledge. CPEs should be required to include security-related hardware and software in the price of their systems. When you buy a car, the lock and key are provided in the design and price of the car – not an adjunct that you have to purchase later.

While the programs offered by IXCs, such as MCl Detect, AT&T NetProtect and Sprint Guard have broken new ground in relation to preventing toll fraud, they still don't do

No. of Copies rec'd Ducy List ABCDE enough. Some of these services are too expensive for smaller companies and the educational information is superficial. Monitoring by the IXCs should be a part of the basic interexchange service offering, as all companies, large and small, are vulnerable to toll fraud. If the IXCs were monitoring <u>all</u> traffic, there wouldn't be any cases of toll fraud for periods longer than a day. As hackers begin new methods of breaking into systems by using local lines instead of 800 numbers, the LECs should be required to offer monitoring services similar to the IXCs.

I applaud the provisions outlined in the NPRM on shared liability. They are fair and equitable. Shared liability will require clear definitions of the specific responsibilities of the CPE owner to secure their equipment, the manufacturer to adequately warn the customer of the toll fraud risks associated with features of the CPE, and the IXCs and LECs to offer detection and prevention programs and educational services. If toll fraud occurs and one of the parties should fail to meet these responsibilities and prove to be negligent, then they should bear the cost of the fraud. I do not believe any damages should be awarded to the aggrieved parties. Should all parties have met the aforementioned responsibilities, and toll fraud occurs, then liability should be shared equally.

However, shared liability only addresses the symptom of the problem of toll fraud and not the cause.

The root of this insidious crime of toll fraud is the hacker community. As the information highway widens, so do the endless opportunities for hackers to compromise our communication systems. I do not believe it when the hackers state they only "hack" to gain knowledge. If this were the case, there wouldn't be a toll fraud problem. While it is the hacker who breaks into the systems and sells the information, it is the call-sell operations that truly profit from it.

Until we come up with an adequate method for law enforcement to catch and prosecute these criminals, toll fraud will continue to grow beyond the \$5 billion problem it is today. We must develop legislation that clearly defines and penalizes this criminal activity and gives law enforcement the tools it needs to track and prosecute the perpetrators of toll fraud.

Toll fraud is an illegal, fraudulent theft of service. I am encouraged that if we all work together, we can make a positive impact on this terrible problem.

Sincerely,

Sumper Tay good

Jennifer Haygood

Communications Manager

Beech Aircraft Corporation 9709 E Central PO Box 85 Wichita KS 67201-0085 316 676 7111 Telex 203603 Beech UR Telefax 316 676 8286



January 13, 1994

Mr. William F. Canton
Acting Secretary
Federal Communications Commission
Common Carrier Bureau
1919 M Street NW
Washington, DC 20554

Re: CC Docket No. 93-292

Dear Mr. Canton:

It was with great interest I read the recent FCC Notice of Proposed Rulemaking concerning Toll Fraud. As a telecommunications professional who is responsible for my company's communications systems, I am encouraged by the proposed rulemaking because even though I have taken each and every protective step recommended by the IXC's and CPE vendors to secure my systems, I can still experience toll fraud. It is <a href="impossible">impossible</a> to secure my system 100% from fraud.

PBX owners should not be responsible for 100% of the toll fraud if we don't control 100% of our destiny. Since our destiny is not only controlled by our PBX security precautions, but also by the information, services and equipment provided IXCs, LECs and CPEs, the law should reflect that. It is preposterous to think that the IXCs, LECs and CPEs who all have a very important part in this issue, have absolutely no legal obligations to warn customers and therefore, no real incentive to stop fraud.

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While the programs offered by IXCs, such as MCI Detect, AT&T NetProtect and Sprint Guard have broken new ground in relation to preventing toll fraud, they still don't do enough. Some of these services are too expensive for smaller companies and the educational information is superficial. Monitoring by the IXCs should be a part of the basic interexchange service offerings, as all companies, large and small, are vulnerable to toll fraud. If the IXCs were monitoring all traffic, there wouldn't be any cases of toll fraud for periods longer than a day. As hackers begin new methods of breaking in to systems by using local lines instead of 800 numbers, the LECs should be required to offer monitoring services similar to the IXCs.

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However, shared liability only addresses the symptom of the problem of toll fraud and not the cause.

The root of this insidious crime of toll fraud is the hacker community. As the information highway widens, so do the endless opportunities for hackers to compromise our communication systems. I do not believe it when the hackers state they only "hack" to gain knowledge. If this were the case, there wouldn't be a toll fraud problem. While it is the hacker who breaks in to the systems and sells the information, it is the call sell operations that truly profit from it.

Until we come up with an adequate method for law enforcement to catch and prosecute these criminals, toll fraud will continue to grow beyond the \$5 billion problem it is today. We must develop legislation that clearly defines and penalizes this criminal activity and gives law enforcement the tools it needs to track and prosecute the perpetrators of toll fraud.

Toll fraud is an illegal, fraudulent theft of service. I am encouraged that if we all work together we can make a positive impact on this terrible problem.

Sincerely,

BEECH AIRCRAFT CORPORATION

R. G. Warren

Manager - Telecommunications

RGW:pm

## **EESAB GROUP**

January 10,1994

Mr. William F. Canton **Acting Secretary** Federal Communications Commission 1919 M Street NW Washington DC 20554

Dear Mr. Canton:

Re: **CC Docket 93-292** 

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PBX owners should not be responsible for 100% of the toll fraud if we don't control 100% of our destiny. Since our destiny is not only controlled by our PBX security precautions, but also by the information, services and equipment provided IXCs, LECs and CPEs, the law should reflect that. It is preposterous to think that the ISCs, LECs and CPEs who all have a very important part in this issue, have absolutely no legal obligations to warn customers and therefore, no real incentive to stop fraud.

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Toll fraud is an illegal, fraudulent theft of service. I am encouraged that if we all work together we can make a positive impact of this terrible problem.

Sincerely,

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January 11, 1994

Mr. William F. Canton
Acting Secretary
Federal Communications Commission
1919 M Street NW
Washington, DC 20554

Re: CC Docket no. 93-292

Dear Mr. Canton:

I am a telecommunications professional who is responsible for my company's telecommunication systems and I am painfully aware that although I may reduce the risk, no matter how many steps I take to secure my systems, I am still vulnerable to toll fraud. That is why I am so encouraged by the proposed rule making.

PBX owners should not be responsible for 100% of toll fraud if we are not controlling 100% of our destiny. This destiny is ultimately controlled by not only our implementation and proper use of PBX security features but by the information, equipment and services provided by IXCs, LECs and CPE vendors. The legal obligations of the IXCs, LECs and CPE vendors should provide the proper incentive to reduce and eliminate all toll fraud.

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CPE vendors need to provide telecommunications security as a cost of doing business instead of an opportunity to sell additional products and services. CPE vendors should be required to provide warnings about the risks of toll fraud, as it specifically relates to their equipment and provide solutions to reduce the risk of toll fraud. All CPE should be delivered without standard default passwords, which are well known to the criminal community. All login IDs, including those used by the vendor, should be disclosed at the time of purchase and at installation. All customer passwords should changed or created at installation and the customer should receive written assurance that all vendor passwords will meet minimum requirements regarding length, change schedule, and alpha numeric format. CPE vendors should be encouraged to offer security related hardware and software in the price of their systems.

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Toll Fraud is a financially devastating problem that effects the entire telecommunications industry including users, vendors and carriers. I am sure, that if we all work together we can and will make a positive impact on this problem.

Sincerely,

P.Mc Lerner Solor Tunberras In

2200 PACIFIC HWY San Dugo, CA 92.01 (619) 544-2549

## W.L. GORE & ASSOCIATES, INC.



## MEDICAL PRODUCTS DIVISION

1500 NORTH FOURTH STREET • P. O. BOX 2400 FLAGSTAFF, ARIZONA 86003-2400 (602) 526-3030 • FAX (602) 526-6210

January 7, 1994

Mr. William F. Canton Acting Secretary Federal Communications Commission 1919 M Street NW Washington, D.C. 20554

Re: CC Dockett 93-292

Mr. Canton:

We are encouraged by the recent FCC Notice of Proposed Rulemaking concerning Toll Fraud. We, as other companies, have taken protective steps to secure our company's communications systems, realizing we can still experience toll fraud.

We as users should not be responsible for 100% of toll fraud if we don't have 100% control of our lines. It is only fair the law reflect a legal obligation for IXCs, LECs and CPEs to warn customers of toll fraud issues when selling services and equipment.

Monitoring by the IXC's should be a part of the basic interexchange service offerings, as all companies, large and small are vulnerable to toll fraud. If the IXCs were monitoring all traffic, there wouldn't be any cases of toll fraud for periods longer than a day. As hackers are now breaking into systems by using local lines along with 800 numbers, the LECs should also be required to monitor services similar to the IXCs.

The provisions outlined in the NPRM on shared liability are fair and equitable. Specific responsibilities of all those involved will require clear definitions. If toll fraud occurs and one of the parties should fail to meet these responsibilities and prove to be negligent, then they should bear the cost of the fraud. We do not believe any damages should be awarded to the aggrieved Should all parties meet the aforementioned responsibilities, and toll fraud occurs, then liability should be shared equally.

Toll fraud is an illegal, fraudulent theft of service and until we come up with an adequate method for law enforcement to catch and prosecute these criminals, toll fraud will continue to grow beyond the \$5 billion problem it is today.

Thank you for your time and attention in this very important matter impacting us as customers and the entire industry.

Sincerely,

Prion anaga Fran Anaya, Associate

Telecommunications

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Mr. William F. Canton
Acting Secretary
Federal Communications Commission
1919 M Street NW
Washington, DC 20554

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